

## Message Text

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ACTION IO-11

INFO OCT-01 ISO-00 AF-06 ARA-10 EA-09 EUR-12 NEA-10

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-02 PRS-01 SP-02 SS-15 USIA-15 OES-05 AID-05 OMB-01

TRSE-00 EB-07 FEA-01 ERDA-07 /141 W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 5981

INFO USMISSION GENEVA

UNCLAS SECTION 1 OF 2 USUN 0679

E.O. 11652: N/A

TAGS: EGEN, AORG, EAID, UN

SUBJECT: UN COMMITTEE ON RESTRUCTURING - FEBRUARY 20

1. FOLLOWING SUMMARIZES STATEMENTS AT FEBRUARY 20 MEETING.

2. UN FUND FOR POPULATION ACTIVITIES. EXECUTIVE DIRECTOR SALAS DESCRIBED THE ORIGINS AND RAPID DEVELOPMENT OF UNFPA, STRESSING ITS RESPONSIVENESS TO EXPRESSED HUMAN NEEDS AND ITS EVOLUTION INTO A WORLD-WIDE POPULATION PROGRAM. COMMITTEE SHOULD NOT OBSCURE THE DISTINCT POPULATION IMPERATIVE RECENTLY FOSTERED IN ALMOST EVERY DEVELOPING COUNTRY. RESOURCE ALLOCATION FOR POPULATION ACTIVITIES IS SUBJECT TO SIGNIFICANTLY DIFFERENT CONSIDERATIONS THAN OTHER DEVELOPMENT EFFORTS. POPULATION PROGRAM DELIVERY REQUIRES A CONSTANTLY INNOVATIVE AND FLEXIBLE APPROACH THAT WOULD BE THREATENED BY THE IMPOSITION OF A UNIFORM METHOD OF PROGRAM DELIVERY FOR DEVELOPMENT ASSISTANCE. EXPERTS REPORT WAS READ WITH GREAT RESPECT AND INTEREST. REGARDING PROPOSAL FOR UNIFIED DIRECTION THROUGH ESTABLISHING A NEW DIRECTOR GENERAL FOR DEVELOPMENT, ONE DANGER WOULD BE LOSING THE ESSENTIAL DISTINCTNESS OF THE PARTS THAT WOULD BE INTEGRATED INTO THE WHOLE. PROPOSED CONSOLIDATION

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OF FUNDS MAY DESTROY MOMENTUM ACHIEVED BY UNFPA IN RAIS-

ING CONTRIBUTIONS FROM BOTH DEVELOPED AND DEVELOPING COUNTRIES. UNFPA SHOULD BE REGARDED AS A VERY SPECIAL CASE IN THE RESTRUCTURING EXERCISE AND IT SHOULD BE TREATED AS A DISTINCT PROGRAM.

3. IRAN. AMBASSADOR HOVEYDA HIGHLY PRAISED EXPERT REPORT, BUT SAID IT NEEDED CAREFUL STUDY AND SHOULD NOT BE THE SOLE BASIS FOR COMMITTEE DISCUSSIONS. UN SYSTEM NEEDS CAREFUL BALANCE BETWEEN CENTRALIZATION, FAVORED BY EXPERTS, AND DECENTRALIZATION. ECOSOC MUST BE STRENGTHENED BUT CANNOT DO THE WORK OF SUBSIDIARY BODIES SINCE THIS WOULD ELIMINATE INVOLVEMENT OF COUNTRIES NOT INCLUDED IN ECOSOC. PROPOSED SMALL NEGOTIATING GROUPS ALREADY DO EXIST IN PRACTICE AND COULD BE DAMAGED BY INSTITUTIONALIZATION. INSTITUTIONALIZING CONSENSUS MIGHT CREATE A RIGHT TO VETO. PRACTICAL EFFECTIVENESS OF PROPOSED NEW DIRECTOR GENERAL FOR DEVELOPMENT POST IS UNCERTAIN AND COMMITTEE SHOULD ASK SYG TO PRESENT HIS OWN VIEWS ON HOW TO ACHIEVE MORE EFFECTIVE SECRETARIAT. CONSOLIDATION OF FUNDS IS A GOOD IDEA IN PRINCIPLE BUT CARE SHOULD BE TAKEN NOT TO HURT THOSE THAT OPERATE WELL NOW. IT IS REALLY UP TO THE SYG TO PUT HIS HOUSE IN ORDER.

4. ROMANIA. COMMITTEE NEEDS TO GIVE A MANDATE TO THE INTERSESSIONAL WORKING GROUP CALLING FOR INCREASED EFFECTIVENESS AND DEMOCRATIZATION OF THE UN SYSTEM IN THE ECONOMIC-SOCIAL FIELDS. POINTS OF PARTICULAR INTEREST INCLUDED: ASSIGNING TO ECOSOC THE RIGHT AND OBLIGATION TO TAKE PART IN THE SOLUTION OF ALL URGENT ECONOMIC QUESTIONS; ESTABLISHING IN UN MACHINERY OR OTHER APPROPRIATE STRUCTURES NEW AREAS SUCH AS ENERGY, SCIENCE AND TECHNOLOGY, AND OCEAN RESOURCES; REVISING THE VOTING SYSTEMS OF THE IMF AND IBRD; AND IMPROVING STAFF RECRUITMENT PROCEDURES SO AS TO INCREASE THE NUMBER OF DEVELOPING COUNTRY MEMBERS AS WELL AS WOMEN AND YOUNG PEOPLE.

5. SWEDEN. A TOTAL RESTRUCTURING PACKAGE IS NOT POSSIBLE FOR THE NEXT GA AND THE AD HOC COMMITTEE SHOULD AIM AT A LIMITED PACKAGE CONSISTING OF ELEMENTS ON WHICH ACTION SEEMS POSSIBLE. REGARDING THE MANDATE FOR THE INTERSES-  
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SIONAL WORKING GROUP, PRIMARY ATTENTION SHOULD BE FOCUSED ON THE AGENDA AND METHODS OF WORK FOR THE SECOND COMMITTEE OF THE GA, ECOSOC ORGANIZATION AND OPERATIONS, AND SECRETARIAT LEADERSHIP. THE SECOND COMMITTEE MUST BE MADE A MORE ADEQUATE INSTRUMENT SO THE ROLE AND IMPORTANCE OF THE GA ARE NOT DIMINISHED. ECOSOC MEETING ON A YEAR ROUND BASIS WITH SHORT SUBJECT-ORIENTED SESSIONS AND FAR MORE ACTIVE PARTICIPATION BY THE SPECIALIZED AGENCIES

WOULD BE A GOOD IDEA. THE QUESTION OF SUBSIDIARY BODIES SHOULD BE STUDIED WHEN SOME EXPERIENCE WITH THE NEW COUNCIL HAS BEEN GAINED. THE PROPOSED SMALL NEGOTIATING GROUPS MIGHT BE A PRACTICAL IDEA THE DEGREE TO WHICH SUCH ARRANGEMENTS SHOULD BE FORMALIZED IS UNCLEAR. THE PROPOSED DIRECTOR GENERAL FOR DEVELOPMENT WOULD EMPHASIZE THE UN RESPONSIBILITY TO GUIDE ECONOMIC AND SOCIAL DEVELOPMENT ON A GLOBAL SCALE AND TO COORDINATE EFFORTS TOWARD THE ESTABLISHMENT OF A NEW INTERNATIONAL ECONOMIC ORDER. THE DEPARTMENT OF ECONOMIC AND SOCIAL AFFAIRS SHOULD BE STRENGTHENED FOR ITS CONCEPTUAL AND ANALYTICAL FUNCTIONS AND IT SHOULD BE RELIEVED AS FAR AS POSSIBLE OF ALL OPERATIONAL FUNCTIONS. SWEDEN FAVORS IN PRINCIPLE THE PROPOSED MERGING OF DEVELOPMENT FUNDS, BUT EACH FUND SHOULD BE CONSIDERED SEPARATELY TO DECIDE ON ITS INTEGRATION.

6. AUSTRIA. THE TWO BASIC GOALS OF THE COMMITTEE ARE THE ELABORATION OF PROPOSALS TO MODERNIZE THE ECONOMIC AND SOCIAL MACHINERY TO BETTER COPE WITH THE ASPIRATIONS OF THE INCREASED MEMBERSHIP, IN PARTICULAR ASPIRATIONS FOR A NEW ECONOMIC ORDER, AND THE DETERMINATION OF FUNCTIONAL PRIORITIES. REVITALIZATION OF ECOSOC MUST BE THE CENTERPIECE OF COMMITTEE EFFORTS SO THAT COUNCIL MAY REGAIN THE POSITION ASSIGNED TO IT BY THE CHARTER. ECOSOC MUST PERFORM A POLITICAL ROLE WHICH REQUIRES DIVESTING IT OF OPERATIONAL RESPONSIBILITIES. FREEING THE COUNCIL OF NON-POLICY-MAKING BURDENS REQUIRES TAKING INTO ACCOUNT SYG PROPOSALS FOR A FUNCTIONAL REGROUPING OF UNITS CONCERNED WITH INDUSTRIAL DEVELOPMENT, SCIENCE AND TECHNOLOGY, THE TRANSFER OF TECHNOLOGY, NATURAL RESOURCES, ENERGY, TRANSPORT AND OCEAN TECHNOLOGY. CONSIDERATION SHOULD BE GIVEN TO INVESTING THE OFFICE OF ECOSOC PRESIDENT WITH LARGER UNCLASSIFIED

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RESPONSIBILITIES. ECOSOC SHOULD MAKE BETTER USE OF THE REGIONAL COMMISSIONS, THE ADVISORY COMMITTEE ON ADMINISTRATIVE AND BUDGETARY QUESTIONS, AND THE COMMITTEE FOR PROGRAM AND COORDINATION. THE PROPOSED CONSOLIDATION OF FUNDS MIGHT IMPROVE RESOURCE AND EXPENDITURE PLANNING. RECALLING A 1974 PROPOSAL BY AUSTRIA REGARDING UN SYSTEM WORK IN THE FIELD OF ENERGY, AUSTRIA CONTINUES TO BELIEVE IAEA IS WELL-EQUIPPED TO AID THE DEVELOPMENT OF ADDITIONAL SOURCES OF ENERGY. COMMITTEE SHOULD BE CAUTIOUS ABOUT REGARDING THE PROPOSED DIRECTOR GENERAL POST AS A PANACEA TO DEAL WITH ILLS WHICH MUST BE ATTACKED FROM MANY SIDES AND NOTHING SHOULD BE DONE TO DIMINISH THE WELL-ESTABLISHED AUTHORITY OF THE SYG. SECRETARIAT SHOULD BE MORE WELCOME TO TAKE INITIATIVES TO ADVANCE DISCUSSIONS AND COMPROMISES.

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7. UNITED STATES. STATEMENT BY AMBASSADOR MYERSON  
SENT SEPTEL (USUN 658).

8. SWITZERLAND. EXPERTS REPORT WAS A SUBSTANTIAL CONTRI-  
BUTION TO THE RESTRUCTURING EXERCISE. PRESENT  
SYSTEM HAS THE CAPACITY TO ADAPT TO CHANGES AND  
EXCESS CENTRALIZATION HAS INHERENT DANGERS. PROPOSED  
MERGING OF FUNDS SHOULD BE CONSIDERED BUT THE IDENTITY  
OF SEPARATE FUNDS MUST BE MAINTAINED IN ORDER TO ATTRACT  
CONTRIBUTIONS. THE COMMITTEE MUST TAKE ACCOUNT OF SOCIAL  
ELEMENTS OMITTED BY THE EXPERTS. THE ROLE AND FUNCTION-  
ING OF ECOSOC SHOULD BE ONE OF THE FIRST SUBJECTS TO BE  
CONSIDERED. THE RESTRUCTURING OF THE DEPARTMENT OF ECONOMIC  
AND SOCIAL AFFAIRS SHOULD BE DELAYED FOR FURTHER CONSIDERA-  
TION.

9. LIBYA. COMMENTS CENTERED MOSTLY AROUND EXPERTS REPORT.  
EXPERTS CLEARLY ARTICULATED THE NEED FOR AN EVALUATION  
MECHANISM. ECOSOC SHOULD BE THE CENTRAL ORGAN TO SHAPE  
POLICY FOR THE SYSTEM AS A WHOLE BUT IT WOULD BE BETTER TO  
REORGANIZE THE SUBSIDIARY BODIES THAN SIMPLY TO ELIMINATE  
THEM. THE PROPOSED CONSOLIDATION OF FUNDS SHOULD BE  
ENDORSED. THE UNNECESSARY DUPLICATION BETWEEN THE GA AND

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ECOSOC SHOULD BE ELIMINATED. IN AGREEMENT WITH FRANCE AND  
THE NETHERLANDS, THE SYG SHOULD BE ASKED TO DECLARE HIS  
VIEWS ON THE EXPERTS REPORT.  
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